

Elk Creek Fire Protection District Pension Board of Trustees Regular Meeting Agenda

Thursday, April 11th, 2024 18:00

Via Zoom

(located on ECFPD website)

- I. Call to Order
- II. Pledge of Allegiance
- III. Roll Call of Board Members
- IV. Additions or Deletions to, and Approval of the Agenda
- V. Review and approval of the October, 2023 Meeting Minutes
- VI. Old Business
 1. Pension Board Bylaws Update
 2. Revised Actuarial for 10% Increase
 3. Nominations for Trustee
- VII. New Business
 1. Fourth Quarter 2023 Allocation Report
- VIII. Any other business to be brought before the Board
- IX. Adjournment

RECORD OF MINUTES
Elk Creek Fire Protection District
Pension Board of Trustees
Regular Meeting
Station One:1993 Blackfoot Road, Conifer, CO
January 11th, 2024 In person and via Zoom

1. Call to Order at 6:00 PM

1. The regular monthly meeting of the Pension Board of Trustees of Elk Creek Fire Protection District (ECFPD) was called to order by President Greg Pixley at 6:00 p.m. on Thursday, January 11, 2024. The meeting was held in both physical attendance and via Zoom virtual meeting pursuant to statutory notice.

2. In Zoom attendance were President Greg Pixley, Vice President Dominique Devaney, Treasurer Sharon Woods, Secretary Melissa Baker, and Trustee Kevin Devaney and Trustee Colt Thiel. Director Chuck Newby appeared to be logged on to the Zoom meeting but did not respond to correspondence. Also attending was Chief Jacob Ware.

2. Agenda

1. The agenda was reviewed by all Board members and Trustees. There were no additions or deletions. Director Dominique Devaney made a motion to approve the agenda as presented, The motion was seconded by Director Sharon Woods. The motion was approved unanimously.

3. Minutes of Previous Meeting

1. The Board of Trustees read the October 2023 meeting minutes. A motion to approve the October 2023, Pension Board of Trustees Regular Meeting Minutes was made by Director Dominique Devaney, seconded by Director Sharon Woods and was approved unanimously. Director Chuck Newby responded to Zoom correspondence and joined the meeting.

4. Old Business

1. Pension Board Bylaws

The Board of Directors and Trustees had an open discussion about the Pension Bylaws. Director Dominique Devaney made a motion to approve the Pension Bylaws that were sent by Trustee Colt Thiel on January 3, 2024 with the grammatical and graphical clarification. The motion was rescinded

for clarity. Director Dominique Devaney made a motion to accept Bylaws as presented on January 3rd by Trustee Colt Thiel. The motion was seconded by Director Sharon Woods. The motion passed unanimously.

2. Additional Actuarial Report

It was explained that if the District requests an Actuarial report this year, which is an off year for the report, that it is going to be significantly more than the originally approved \$3,000 by the Pension Board. The cost would be approximately \$7,500. It was suggested to use the Actuarial Report from January of 2023 (that reviewed the 2022 numbers) and request a 10% increase review of those numbers. The cost for using the 2023 Actuarial Report would be closer to \$1,400. Using the 2022 data would provide a conservative review since we know we've lost some members in the pension since 2022. The other option would be to wait until 2025 for our next Actuarial.

The Board determined it was severely under budget in the previous motion to spend up to \$3,000 for a new Actuarial in an off-cycle year. It is not reasonable to get an Actuarial in an off-cycle year for this amount. A new motion was made by Trustee Kevin Devaney, that we spend up to \$2,000 to have the state look into what it's going to cost us to give our retirees a 10% raise. The motion was seconded by Trustee Colt Thiel. The motion passed unanimously.

9. New Business

1. Third Quarter Allocation Report. A motion to approve the 3rd quarter allocation report was made by Director Melissa Baker seconded by Trustee Thiel. The motion passed unianmously.

2. Call for nominations- President Greg Pixley made a formal announcement calling for nominations for the Elk Creek Fire Protection District Pension Board of Trustees.

Trustee Colt Theil made a motion to have an official call for nominations for the two Trustee positions open until Feb 15th. Director Dominique Devaney requested clarification on the number of positions open. Trustee Colt Theil clarified that one position will be open for two years and one position will be open for a one year term to ensure the rotation of positions is staggered. President Greg Pixley requested a point of information to clarify how the nominations for the two different term lengths would be determined. It was

explained that the person with the highest number of votes would take the two year term Trustee position. The person with the second highest votes would take the one year term Trustee position. Trustee Colt Thiel rescinded the motion. Trustee Colt Thiel made a motion for the official call for nominations for the two Trustee positions on the Elk Creek Fire Protection District Board Pension Board. The Person with the highest votes would receive the two year term and the person with the second highest number of votes would receive the one year term and the nominations would be open until February 15th. The motion was seconded by Director Chuck Newby. Director Sharon Woods requested clarification on how the call for nominations would be announced. It was clarified it would be announced on the District website. It was further clarified that the only people eligible to vote are members and retirees. The motion passed unanimously.

11. There being no further business to come before the Board at this time, a motion was made by Director Dominique Devaney to adjourn and seconded by Director Sharon Woods. The motion passed unanimously. The January Pension Board Meeting was adjourned at 7:09 p.m

Respectfully submitted,

Greg Pixley – President

Dominique Devaney – Vice President

Sharon Woods – Treasurer

Melissa Baker - Secretary

Charles Newby - Director

Kevin Devaney - Trustee

Colt Thiel - Trustee

FIRE AND POLICE PENSION ASSOCIATION
ELK CREEK FIRE PROTECTION DISTRICT
VOLUNTEER PENSION FUND

ACTUARIAL VALUATION REPORT AS OF JANUARY 1, 2023





To: Administrative Heads and Finance Officers of Elk Creek Fire Protection District;
administered by FPPA

Date: July 2023

Subject: **Actuarial Valuation Results as of January 1, 2023**

This report contains the actuarial valuation results as of January 1, 2023 for your department as determined by Gabriel, Roeder, Smith & Company (GRS), actuary for the Fire and Police Pension Association (FPPA). Questions about this report should be directed to FPPA, rather than to Gabriel, Roeder, Smith & Company.

Financing Objectives

This valuation was prepared to determine if the current annual assumed contributions of \$26,240 are adequate for funding the current benefits provided by the department. Contributions into the pension fund can come from two sources: contributions directly from the department and contributions from the State based on assessed property values and other formulas. The "Assumed Contribution" referred to throughout this report is the sum of the contributions from the aforementioned two sources. The plan is currently overfunded. Additional contributions above the normal cost and administrative expenses will continue to add to the surplus.

The calculated annual contribution shown in Table 3 is the sum of the normal cost, an amount available to amortize the Unfunded Actuarial Accrued Liability (UAAL), and any ongoing administrative and miscellaneous expenses that are paid out of the pension fund. The minimum contribution the department must pay is the calculated annual contribution, but not less than \$0.

Benefit Provisions

This actuarial valuation reflects the provisions that were applicable to the Elk Creek Fire Protection District Volunteer Pension Fund as of the valuation date. The details of the actuarial calculations, based on the current benefit provisions, are described in this report. Departments are allowed to model three alternative benefit packages, if desired. If alternatives were requested, a summary of the actuarial results based on those packages is shown in Table 16. A summary of the alternatives requested is shown in Table 15. If an alternative is adopted that increases the calculated annual contribution, the new calculated annual contribution will become effective beginning January 1, 2024.

This actuarial valuation is based upon coverage data given in the required checklist, which was completed by the department, returned to FPPA, and supplied to GRS. Any changes in coverage adopted but not included in the required checklist are not reflected in the current results. Once the adopted coverage data is provided, subsequent valuation results will be reflective of the change in coverage.

Actuarial Assumptions and Methods

This actuarial valuation uses the assumptions and methods that were adopted by the Board of Directors of FPPA based upon the actuary's analysis and recommendations resulting from the 2022 Experience Study and first effective in the January 1, 2023 valuations. A summary of those assumptions and methods can be found in Table 14. The mortality assumptions were updated to use the Pub-2010 Public Safety Mortality tables, projected with the ultimate rates of the MP-2020 projection scale.

Liabilities were determined under the Entry Age Normal actuarial cost method. This is the same funding method that has been used in prior years.

The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can and almost certainly will differ, as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities, calculated annual contribution and funding periods. The actuarial calculations are intended to provide information for rational decision making.

This report is prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

This report does not include a detailed assessment of the risks of future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

The calculated employer contribution consists of the sum of three pieces: the normal cost, the amortization of the Unfunded Actuarial Accrued Liability (UAAL), and any administrative and other ongoing expenses to be paid out of the pension fund (e.g. insurance contracts). The calculated annual contribution is shown in Table 3, Item 9. The normal cost (shown in detail in Table 3, Item 1) can be viewed as the regular, ongoing cost of the plan. The UAAL is the amount by which the actuarial value of assets falls short of, or exceeds, the actuarial accrued liability for this plan. The UAAL has been amortized under a level dollar method over 20 years. The required payment to amortize the UAAL in 20 years is shown in Table 3, Item 7.

Assets

Table 10, Item 2 shows the market and actuarial values of assets for this department. The actuarial value is an adjusted market value. It reflects only a portion of the excess (or shortfall) between recent investment returns and the corresponding expected returns based on the annual investment return assumption. The actuarial value recognizes 20% of the difference between the projected actuarial value and the market value at the valuation date. This smoothed average approach dampens the year-to-year fluctuations in the calculated annual contribution.



Member Data

Member data as of January 1, 2023 was supplied by FPPA, as verified by the department. GRS did not subject the data to any auditing procedures but reviewed it and tested it for reasonableness and consistency. The member count is shown in Table 10, Item 1. This count includes members who have worked for this employer at one time, but who are now active at another employer. Your share of the benefits for such former employees is reflected in the liabilities and in the contribution calculation. The number of retirees shown includes those who retired from this employer, as well as those who retired from another employer but has service attributed to this employer. The liabilities take into account your share of the benefits for these former, active members.

Experience

Many employers experienced a decrease in their calculated annual contribution between the 2021 actuarial valuation and this valuation. This was mainly due to actuarial gains from investment experience. The recognition of the outstanding asset gains at the prior valuation, in combination with good investment experience during 2021, was enough to offset the partial recognition of the poor investment experience during 2022 for overall investment gains on the actuarial value of assets. Table 5 details the changes in the UAAL and the calculated annual contribution since the prior valuation.

Actuarial experience is measured by comparing the expected valuation results with the actual valuation results at the valuation date. The expected valuation results are calculated as if all of the actuarial assumptions had been met.

- A Gain/(Loss) attributable to Investment Experience is realized when the pension fund assets earn over/(under) the actuarial assumed earnings rate.
- A Gain/(Loss) attributable to Membership Changes is realized when the pension fund liabilities are less/(greater) than the actuarial assumptions predicted (e.g. higher terminations, members remaining after eligible for normal retirement benefits, members not living as long as expected). See Table 14 for a description of the actuarial assumptions.
- A Gain/(Loss) attributable to Benefit Improvements is realized when benefit level improvements have been adopted since the prior valuation.

GASB Accounting

The Governmental Accounting Standards Board (GASB) Statement No. 67, *Financial Reporting for Pension Plans* (Issued 6/2012), replaced the requirements under GASB Statement No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans* (Issued 11/1994), effective for financial statements for fiscal years beginning after June 15, 2013. GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* (Issued 6/2012), replaced GASB Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers* (Issued 11/1994), effective for fiscal years beginning after June 15, 2014. Employer reporting information for GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, is provided in a separate report.



Tables

This report includes one executive summary and up to sixteen tables.

- The executive summary includes a condensed summary of the demographic, financial, and actuarial data.
- Table 1 is a comparison of the actuarial results of the report based on the current benefit provisions and the state match calculation if requested.
- Table 2 is a summary of the current benefit provisions and the state match calculation if requested.
- Table 3 provides the details of the development of the required contribution.
- Table 4 shows the actuarial present value of future benefits, broken down by membership category and type of benefit.
- Table 5 shows the sources of change in the calculated annual contribution since the prior valuation.
- Table 6 provides information that used to be required under the Governmental Accounting Standards Board Statement No. 25 (GASB 25) and No. 27 (GASB 27). These statements have been replaced by GASB 67 and GASB 68 and results under those standards will be provided in a separate report.
- Tables 7 thru 9 show the development of the financial information.
- Tables 10 and 11 show historical actuarial and demographic data for the department.
- Table 12 shows the current distribution of the membership by age and service.
- Table 13 shows the risks associated with measuring the accrued liability and actuarially determined contribution.
- Table 14 shows the actuarial assumptions and methods used to calculate the liabilities.
- Table 15 is a summary of the alternative benefit provisions requested, if any.
- Table 16 is a comparison of the actuarial results of the report based on the alternative benefit provisions requested, if any.
- Appendix provides definitions of several terms used throughout the report.

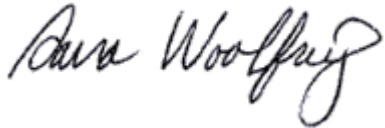
Certification

We certify that the information included herein and contained in the 2023 Actuarial Valuation Report is accurate and fairly presents the actuarial position of the Elk Creek Fire Protection District Volunteer Pension Fund as of January 1, 2023.

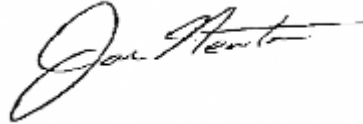
All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board. In our opinion, the results presented comply with the requirements of the State of Colorado statutes and, where applicable, the Internal Revenue Code, ERISA, and the Statements of the Governmental Accounting Standards Board. The undersigned are independent actuaries. All are members of the American Academy of Actuaries, and are also Enrolled Actuaries. All are experienced in performing valuations for public retirement systems.



Respectfully submitted,
Gabriel Roeder Smith & Company



Dana Woolfrey, FSA, EA, MAAA
Senior Consultant



Joseph Newton, FSA, EA, MAAA
Senior Consultant



Bill Detweiler, ASA, EA, MAAA
Consultant



Executive Summary

Item	Valuation as of January 1, 2023	Valuation as of January 1, 2021
Membership <ul style="list-style-type: none"> • Number of: <ul style="list-style-type: none"> - Active members 4 - Retired Members 51 - Disabled members 0 - Beneficiaries 7 - Terminated vested members 3 - Terminated members active in another fund 1 - Total 66 		<ul style="list-style-type: none"> 16 53 0 7 3 80
Assets <ul style="list-style-type: none"> • Market value \$ 2,850,899 • Actuarial value 2,969,832 • Employer contribution for prior year 15,000 • Employer contribution for prior year minus 1 24,978 • Ratio of actuarial value to market value 104% 		<ul style="list-style-type: none"> \$ 3,023,727 2,858,321 0 26,670 95%
Actuarial Information <ul style="list-style-type: none"> • Employer normal cost \$ 4,515 • Normal cost per active member 1,129 • Unfunded actuarial accrued liability / (Surplus) (917,733) • Calculated annual contribution (69,455) • Assumed contribution from department 15,000 • Assumed contribution from state 11,240 • Funding period based on assumed contributions 0 years • Funded ratio 145% • Funded ratio based on market value 139% • Is current level of contributions adequate Yes 		<ul style="list-style-type: none"> \$ 12,282 768 (491,305) (15,826) 15,000 11,240 0 years 121% 128% Yes



Table 1 - Comparison of Actuarial Results Based on Alternate Benefit Levels

	<u>Current Plan</u> (1)	<u>State Match Calc</u> (2)
1. Normal Retirement Benefit	\$ 440.00	\$ 300.00
2. Normal Cost	4,515	3,060
3. Present Value of Future Benefits	2,073,051	1,381,781
4. Actuarial Accrued Liability	2,052,099	1,367,592
5. Unfunded Accrued Liability / (Surplus)	(917,733)	(1,602,240)
6. Administrative and other ongoing expenses	18,266	18,266
7. Total Annual Calculated Contribution	(69,455)	(139,597)
8. Assumed Contribution	26,240	26,240
9. Funding Period Based on Assumed Contribution	0 years	0 years
10. Funded Ratio	145%	217%



Table 2 - Actuarial Valuation Information Checklist

	Current Plan	State Match Calc	Maximum Per State Statute
1. Normal Retirement Benefit (monthly):			
a. Regular	\$440.00	\$300.00	None
b. Extended Service Amount Per Year of Service	\$22.00	\$0.00	5% of Regular, for 10 Additional years
2. Vested Retirement Benefit (monthly):			
a. With 10 to 20 Years of Service Amount Per Year of Service per Minimum Vesting Years	\$22.00	\$15.00	Pro rata Share of Regular
b. Minimum Vesting Years	10	10	20 Years
3. Disability Retirement Benefit (monthly):			
a. Short Term Disability for line of duty injury Amount payable for not more than 1 year	\$220.00	\$150.00	½ of Regular or \$225, whichever is greater
b. Long Term Disability for line of duty injury Lifetime Benefit	\$440.00	\$300.00	Regular or \$450 whichever is greater
4. Survivor Benefits (monthly):			
a. Following Death before Retirement Eligible; Due to death in the line of duty as a volunteer firefighter	\$220.00	\$150.00	½ of Regular or \$225, whichever is greater
b. Following Death after Normal Retirement	\$220.00	\$150.00	50% of Regular
c. Following Death after Normal Retirement with Extended Service Amount Per Year of Service	\$0.00	\$0.00	50% of Extended
d. Following Death after Vested Retirement with 10 to 20 Years of Service Amount Per Year of Service per Minimum Vesting Years	\$11.00	\$7.50	50% of Vested
e. Following Death after Disability Retirement	\$220.00	\$150.00	50% of Long Term
f. Optional Survivor Benefits in lieu of 4a-e Following Death before or after Retirement Eligible due to death on or off duty as a volunteer firefighter (Purchase of Life Insurance Required)	\$0.00	\$0.00	100% of Regular
5. Funeral Benefit (Required Benefit):			
a. Funeral Benefit Lump Sum, one time only	\$100.00	\$100.00	2 times Regular



Table 3 - Development of Annual Required Contribution

	Valuation as of 01/01/2023 <u>(1)</u>	Valuation as of 01/01/2021 <u>(2)</u>
1. Total normal cost	\$ 4,515	\$ 12,282
2. Actuarial accrued liability for active members		
a. Present value of future benefits for active members	\$ 93,719	\$ 373,906
b. Less: present value of future normal costs	<u>(20,952)</u>	<u>(73,642)</u>
c. Actuarial accrued liability	\$ 72,767	\$ 300,264
3. Total actuarial accrued liability for:		
a. Retirees and beneficiaries members	\$ 1,876,714	\$ 1,988,279
b. Inactive members	102,618	78,473
c. Active members (Item 2c)	<u>72,767</u>	<u>300,264</u>
d. Total	\$ 2,052,099	\$ 2,367,016
4. Actuarial value of assets	\$ 2,969,832	\$ 2,858,321
5. Unfunded actuarial accrued liability / (Surplus) (Item 3 - Item 4)	\$ (917,733)	\$ (491,305)
6. Funded Ratio*	145%	121%
7. Required Payment to amortize the UAAL over the next 20 years	\$ (92,236)	\$ (48,569)
8. Administrative and other ongoing expenses	\$ 18,266	\$ 20,461
9. Calculated annual contribution (Item 1 + Item 7 + Item 8)	\$ (69,455)	\$ (15,826)
10. Assumed contribution		
a. Budgeted department contribution	\$ 15,000	\$ 15,000
b. Expected state funding	<u>11,240</u>	<u>11,240</u>
c. Total assumed contribution	\$ 26,240	\$ 26,240
11. Funding period based on assumed contribution	0 years	0 years

* The funded status measure may be appropriate for assessing the need for future contributions. The funded status is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.



Table 4 - Actuarial Present Value of Future Benefits

	Valuation as of 01/01/2023 <u>(1)</u>	Valuation as of 01/01/2021 <u>(2)</u>
1. Active members		
a. Retirement benefits	\$ 24,132	\$ 227,438
b. Vested retirement benefits	66,698	135,590
c. Death benefits	506	1,342
d. Disability benefits	2,383	9,536
e. Total	<u>\$ 93,719</u>	<u>\$ 373,906</u>
2. Retired members		
a. Service retirements	\$ 1,759,257	\$ 1,866,360
b. Disability retirements	0	0
c. Beneficiaries	117,457	121,919
d. Total	<u>\$ 1,876,714</u>	<u>\$ 1,988,279</u>
3. Terminated vested members*	\$ 102,618	\$ 78,473
4. Total actuarial present value of future benefits	\$ 2,073,051	\$ 2,440,658

* Includes members active in another fund that have 'portable benefits' per the Colorado statutory requirements, if applicable.



Table 5 - Actuarial Experience

Change in UAAL

1.	Unfunded actuarial accrued liability (UAAL) as of January 1 of prior valuation year	\$	(491,305)
2.	Total normal cost and administrative expenses for FY2021 & FY2022		61,096
3.	Contributions during FY2021		(60,218)
4.	Contributions during FY2022		(26,240)
5.	Interest at 7.00%		<u>(74,253)</u>
6.	Expected UAAL as of this valuation (1. + 2. + 3. + 4. + 5.)	\$	(590,920)
7.	Actual UAAL at end of period	\$	(917,733)
8.	Actuarial gain/(loss) for the period (6. - 7.)	\$	326,813
	<u>SOURCE OF GAINS/(LOSSES)</u>		
9.	Asset gain/(loss)	\$	69,970
10.	Benefit changes		0
11.	Assumption changes		(10,529)
12.	Net liability gain/(loss) for the period (8. - 9. - 10. - 11.)	\$	267,372

Change in Calculated Annual Contribution

1.	Calculated annual contribution 2021	\$	(15,826)
2.	Expected changes (Contributions, Interest, etc)	\$	(12,383)
3.	Benefit changes		0
4.	Assumption/method changes		1,054
5.	Investment experience		(7,007)
6.	Change in normal cost		(7,767)
7.	Other experience		<u>(27,526)</u>
8.	Total change	\$	(53,629)
9.	Calculated annual contribution 2023	\$	(69,455)



Table 6 - History of Employer Contributions

The calculated annual contribution is the sum of the normal cost, the amortization of the UAAL, and the administrative expenses.

The following exhibit shows a history of the calculated annual contributions and the actual contributions made to the Plan.

Fiscal Year Ending	Calculated Annual Contribution*	Actual Contribution	Percent
(1)	(2)	(3)	(4)
December 31, 2015	\$ 50,670	\$ 50,670	100%
December 31, 2016	\$ 24,000	\$ 24,000	100%
December 31, 2017	\$ 77,340	\$ 77,340	100%
December 31, 2018	\$ 50,670	\$ 50,670	100%
December 31, 2019	\$ 50,670	\$ 50,670	100%
December 31, 2020	\$ 0	\$ 0	N/A
December 31, 2021	\$ 60,218	\$ 60,218	100%
December 31, 2022	\$ 26,240	\$ 26,240	100%
December 31, 2023	\$ 26,240	N/A	

* Based on the greater of the actual/assumed contribution and the calculated annual contribution. If the actual contributions are different, this exhibit will need to be adjusted.



Table 7 - Reconciliation of Net Plan Assets

	Year Ending	
	12/31/2022 (1)	12/31/2021 (2)
1. Market value of assets at beginning of year	\$ 3,304,022	\$ 3,023,727
2. Revenue for the year		
a. Plan direct inflows		
i. Employer contributions	\$ 15,000	\$ 24,978
ii. State funding	11,240	35,240
iii. Affiliations	0	0
iv. Plan directed expenses	0	0
v. Total	<u>\$ 26,240</u>	<u>\$ 60,218</u>
b. Allocated income		
i. Interest	\$ 10,759	\$ 8,577
ii. Dividends	14,909	15,252
iii. Other income	7,379	9,690
iv. Net change accrued income	1,234	(81)
v. Unrealized gain/(loss)	(320,558)	184,464
vi. Realized gain/(loss)	46,555	247,254
vii. Total	<u>\$ (239,722)</u>	<u>\$ 465,156</u>
c. Total Revenue (Item 2a + Item 2b)	\$ (213,482)	\$ 525,374
3. Expenditures for the year		
a. Net benefits	\$ 197,572	\$ 201,256
b. Allocated expense		
i. Investment expenses	\$ 23,451	\$ 25,909
ii. Direct expense allocation	463	1,474
iii. Allocated fees and expenses	18,155	16,440
iv. Total allocated expenditures	<u>\$ 42,069</u>	<u>\$ 43,823</u>
4. Increase/(Decrease) in net assets (Item 2c - Item 3a - Item 3b)	\$ (453,123)	\$ 280,295
5. Market value of assets at end of year (Item 1 + Item 4)	\$ 2,850,899	\$ 3,304,022



Table 8 - Development of Actuarial Value of Assets

	Year Ending	
	12/31/2022 (1)	12/31/2021 (2)
1. Actuarial value of assets at beginning of year	\$ 2,987,068	\$ 2,858,321
2. Cash flow for the year		
a. Contributions	\$ 15,000	\$ 24,978
b. State funding	11,240	35,240
c. Affiliation contributions	0	0
d. Net benefits	(197,572)	(201,256)
e. Administrative and other ongoing expenses	(18,618)	(17,914)
f. Net cash flow	\$ (189,950)	\$ (158,952)
3. Expected investment earnings	\$ 202,447	\$ 194,519
4. Expected actuarial value of assets at end of year	\$ 2,999,565	\$ 2,893,888
5. Actual market value of assets at end of year	\$ 2,850,899	\$ 3,304,022
6. Excess earnings/(shortfall)	\$ (148,666)	\$ 410,134
7. Excess earnings/(shortfall) recognized (Table 9, Item 6)	\$ (29,733)	\$ 93,180
8. Final actuarial value of assets (Item 4 + Item 7)	\$ 2,969,832	\$ 2,987,068



Table 9 - Development of Amounts to be Recognized in the Actuarial Value of Assets

	Year Ending	
	12/31/2022 <u>(1)</u>	12/31/2021 <u>(2)</u>
1. Remaining deferrals of excess (shortfall) of investment income from prior years		
a. Current year - 4	\$ 0	\$ 0
b. Current year - 3	23,061	0
c. Current year - 2	98,111	34,592
d. Current year - 1	195,782	130,814
e. Total	<u>\$ 316,954</u>	<u>\$ 165,406</u>
2. Current year (Table 8, Item 6 - Table 9, Item 1)	\$ (465,620)	\$ 244,728
3. Amounts to be immediately recognized due to an offsetting experience		
a. Current year - 4	\$ 0	\$ 0
b. Current year - 3	(23,061)	0
c. Current year - 2	(98,111)	0
d. Current year - 1	(195,782)	0
e. Current year	316,954	0
f. Total	<u>\$ 0</u>	<u>\$ 0</u>
4. Remaining prior year deferrals		
a. Current year - 4	\$ 0	\$ 0
b. Current year - 3	0	0
c. Current year - 2	0	34,592
d. Current year - 1	0	130,814
e. Current year	(148,666)	244,728
f. Total	<u>\$ (148,666)</u>	<u>\$ 410,134</u>
5. Deferral of excess (shortfall) of investment income for:		
a. Current year - 4	\$ 0	\$ 0
b. Current year - 3	0	0
c. Current year - 2	0	23,061
d. Current year - 1	0	98,111
e. Current year	(118,933)	195,782
f. Total	<u>\$ (118,933)</u>	<u>\$ 316,954</u>
6. Total amount recognized in actuarial value of assets (Item 3.f + Item 4.f. - Item 5.f.)	\$ (29,733)	\$ 93,180



Table 10 - Historical Summary

	Valuation as of 01/01/2023	Valuation as of 01/01/2021	Valuation as of 01/01/2019
	(1)	(2)	(3)
1. Member Data			
a. Active Members	4	16	26
b. Retired Members	51	53	50
c. Disabled Members	0	0	0
d. Beneficiaries	7	7	8
e. Terminated Vested Members	3	3	2
f. Terminated Members Active in Another Fund	1	1	1
g. Total Members	<u>66</u>	<u>80</u>	<u>87</u>
h. Average Age – Actives Only	44.5	36.5	39.1
i. Average Service – Actives Only	6.8	8.4	7.9
2. Financial Data			
a. Market Value of Assets	\$ 2,850,899	\$ 3,023,727	\$ 2,673,168
b. Actuarial Value of Assets	\$ 2,969,832	\$ 2,858,321	\$ 2,797,917
3. Actuarial Data			
a. Accrued Liability	\$ 2,052,099	\$ 2,367,016	\$ 2,205,992
b. Unfunded Accrued Liability / (Surplus)	\$ (917,733)	\$ (491,305)	\$ (591,925)
c. Normal Cost			
i. Total Amount	\$ 4,515	\$ 12,282	\$ 19,970
ii. Amount per Active Member	1,129	768	768
d. Amortization Contribution			
i. Total Amount	\$ (92,236)	\$ (48,569)	\$ (59,554)
ii. Amount per Active Member	(23,059)	(3,036)	(2,291)
e. Administrative and Ongoing Expenses			
i. Total Amount	\$ 18,266	\$ 20,461	\$ 27,817
ii. Amount per Active Member	4,567	1,279	1,070
f. Calculated Annual Contribution			
i. Total Amount	\$ (69,455)	\$ (15,826)	\$ (11,767)
ii. Amount per Active Member	(17,364)	(989)	(453)



Table 11 - Membership Data

	01/01/2023	01/01/2021	01/01/2019
	(1)	(2)	(3)
1. Active members			
a. Number	4	16	26
b. Average age	44.5	36.5	39.1
c. Average service	6.8	8.4	7.9
2. Service retirees			
a. Number	51	53	50
b. Total annual benefits	\$ 183,744	\$ 191,664	\$ 163,920
c. Average annual benefit	\$ 3,603	\$ 3,616	\$ 3,278
d. Average age	71.6	70.6	69.9
3. Disabled retirees			
a. Number	0	0	0
b. Total annual benefits	\$ 0	\$ 0	\$ 0
c. Average annual benefit	\$ 0	\$ 0	\$ 0
d. Average age			
4. Beneficiaries and spouses			
a. Number	7	7	8
b. Total annual benefits	\$ 15,048	\$ 13,992	\$ 15,120
c. Average annual benefit	\$ 2,150	\$ 1,999	\$ 1,890
d. Average age	77.3	74.6	75.3
5. Terminated vested members			
a. Number	3	3	2
b. Average age	47.7	45.7	50.5
6. Terminated members active in another fund	1	1	1
7. Total number of members	66	80	87



Table 12 - Distribution of Membership by Age and Service

Attained Age	Years of Service to Valuation Date							Total
	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	
Under 20								0
20-29								0
30-39	1							1
40-49	1	1						2
50-59			1					1
Over 60								0
Totals	2	1	1	0	0	0	0	4

Age	Retirees		Disabled Members		Beneficiaries		All	
	Number	Average Monthly Pension	Number	Average Monthly Pension	Number	Average Monthly Pension	Number	Average Monthly Pension
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Less than 50	0	\$ 0	0	\$ 0	0	\$ 0	0	\$ 0
50-59	4	297	0	0	0	0	4	297
60-69	16	303	0	0	1	154	17	294
70-79	21	301	0	0	4	193	25	283
Greater than 80	10	297	0	0	2	165	12	275
All	51	\$ 300	0	\$ 0	7	\$ 179	58	\$ 286



Table 13 - Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the accrued liability requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability that results from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

1. Investment risk – actual investment returns may differ from the expected returns;
2. Asset/Liability mismatch – changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
3. Contribution risk – actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees or other relevant contribution base;
4. Longevity risk – members may live longer or shorter than expected and receive pensions for a period of time other than assumed;
5. Other demographic risks – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.



Table 13 - Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution (Continued)

Plan Maturity Measures

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of retirees and beneficiaries and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	<u>01/01/2023</u>	<u>01/01/2021</u>	<u>01/01/2019</u>
Ratio of actives to retirees and beneficiaries	0.1	0.3	0.4
Ratio of net cash flows to market value of assets	-7%	-7%	-6%
Duration of the actuarial accrued liability	8.6	10.3	10.5

Ratio of Actives to Retirees and Beneficiaries

A ratio of actives to retirees and beneficiaries less than 1 typically indicates an older plan.

Ratio of Net Cash Flow to Market Value of Assets

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions (see Table 8).

Duration of Actuarial Accrued Liability

The duration of the actuarial accrued liability may be used to approximate the sensitivity to a 1% change in the assumed rate of return. For example, duration of 10 indicates that the liability would increase approximately 10% if the assumed rate of return were lowered 1%.

Additional Risk Assessment

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability.



Table 14 - Summary for Actuarial Assumptions, Methods, and Changes

The calculations set forth in this report are based on the following assumptions:

1. Investment Return Rate 7.0% per annum (net of investment expenses),
compounded annually

2. Rates of Decrement due to:

a) Retirement Age 50 and 20 years of service.

Age	Annual Rate Per 100
50	50
55	50
60	50
65	100

b) Disability

Age	Annual Rate Per 1,000
20	0.10
25	0.16
30	0.26
35	0.45
40	0.97
45	3.50
50	6.50
55	8.10

c) Pre-Retirement Mortality

Pub-2010 Public Safety Healthy Employee Mortality
Tables for males and females, amount-weighted,
projected with the MP-2020 Ultimate projection
scale, 60% multiplier.

Age	Annual Rate Per 1,000 (for 2023)	
	Males	Females
20	0.206	0.080
25	0.186	0.101
30	0.206	0.136
35	0.236	0.181
40	0.297	0.246
45	0.412	0.337
50	0.603	0.458
55	0.880	0.618



Table 14 - Summary for Actuarial Assumptions, Methods, and Changes (Continued)

d) Withdrawal (any reason other than retirement, death, or disability)

Annual Rate Per 1,000 Withdrawals			
Service	Rates	Service	Rates
1	182.37	11	83.96
2	169.99	12	77.23
3	158.17	13	71.06
4	146.92	14	65.45
5	136.21	15	60.41
6	126.12	16	55.94
7	116.56	17	52.02
8	107.56	18	48.68
9	99.13	19	45.89
10	91.27		

Twenty percent (20%) of members age 50 and eligible for a terminated vested benefit which would commence immediately are assumed to withdraw each year.

3. Post-Retirement Mortality

a) Healthy Retirees and Beneficiaries

Pub-2010 Public Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, projected with the ultimate values of the MP-2020 projection scale.

Age	Annual Rate Per 1,000 (for 2023)	
	Males	Females
50	1.609	1.249
55	2.564	2.162
60	4.257	3.738
65	7.422	6.487
70	13.332	11.300
75	24.251	19.694
80	44.195	34.314



Table 14 - Summary for Actuarial Assumptions, Methods, and Changes (Continued)

b) Disabled Retirees

Pub-2010 Public Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, set forward five years projected with the MP-2020 Ultimate projection scale, with minimum probability of 3.5% for males and 2.5% for females.

Age	Annual Rate Per 1,000 (for 2023)	
	Males	Females
50	35.000	25.000
55	35.000	25.000
60	35.000	25.000
65	35.000	25.000
70	35.000	25.000
75	43.791	33.999
80	79.115	59.256

4. Administrative Expenses

An explicit administrative expense equal to the average of the actual expenses for the two prior years.

5. Marital Status

a) Percent married

90% male and female

b) Age difference

Males are assumed to be two years older than females

6. Changes in Actuarial Assumptions

The global assumption set for plans administered by FPPA was changed in the 2022 Experience Study and effective as of January 1, 2023. This is the first valuation for this plan with the new assumptions. The mortality assumptions were updated to use the Pub-2010 Public Safety Mortality tables projected with the ultimate rates of the MP-2020 projection scale.



Table 14 - Summary for Actuarial Assumptions, Methods, and Changes (Continued)

7. Actuarial Cost Method

Under the entry age actuarial cost method, the Normal Cost is computed as the level dollar amount which, if paid from the earliest time each member would have been eligible to join the plan if it then existed (thus, entry age) until his retirement or termination, would accumulate with interest at the rate assumed in the valuation to a fund sufficient to pay all benefits under the plan. The normal cost for the plan is determined by summing the normal cost of all members.

The Actuarial Accrued Liability under this method at any point in time is the theoretical amount of the fund that should have been accumulated had annual contributions been made in prior years equaling to the normal cost. The Unfunded Actuarial Accrued Liability/(Surplus) is the excess of the actuarial accrued liability over the actuarial value of the plan assets as of the valuation date.

The contribution requirements determined by this valuation will not be effective until one year later, and the determination of the calculated annual contribution reflects this deferral by amortizing the expected Unfunded Actuarial Accrued Liability/(Surplus) one year after the valuation date. It is assumed that there will be no change in the normal cost due to the deferral, and it is assumed that payments are made in the middle of the year.

Under this method, experience gains and losses (i.e. decreases or increases in accrued liabilities), attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

8. Asset Valuation Method

The asset valuation method is based on a comparison of expected and actual asset values. The actuarial value of assets is equal to the market value of assets less a five-year phase in of the Excess (Shortfall) between expected investment return and actual income determined as follows:

- At the beginning of each plan year, an expected actuarial asset value is calculated as the sum of the previous year's actuarial value increased with a year's interest at the Plan valuation rate plus net cash flow (excluding expenses) adjusted for interest (at the same rate) to the end of the previous plan year.
- The difference between the expected actuarial value and the actual market value is the investment gain or loss for the previous plan year.
- If the current year's difference is the opposite sign of any of the prior years' deferred Excesses/(Shortfalls), then the prior years' bases (starting with the oldest) are reduced dollar for dollar along with the current year's base. Any remaining bases are then recognized over five years (20% per year) from their initial creation.



Table 15 - Actuarial Valuation Information Checklist

	Current Plan	Proposed Plan A	Maximum Per State Statute
1. Normal Retirement Benefit (monthly):			
a. Regular	\$440.00	\$484.00	None
b. Extended Service Amount Per Year of Service	\$22.00	\$24.20	5% of Regular, for 10 Additional years
2. Vested Retirement Benefit (monthly):			
a. With 10 to 20 Years of Service Amount Per Year of Service per Minimum Vesting Years	\$22.00	\$24.20	Pro rata Share of Regular 20 Years
b. Minimum Vesting Years	10	10	
3. Disability Retirement Benefit (monthly):			
a. Short Term Disability for line of duty injury Amount payable for not more than 1 year	\$220.00	\$242.00	½ of Regular or \$225, whichever is greater
b. Long Term Disability for line of duty injury Lifetime Benefit	\$440.00	\$484.00	Regular or \$450 whichever is greater
4. Survivor Benefit (monthly):			
a. Following Death before Retirement Eligible; Due to death in the line of duty as a volunteer firefighter	\$220.00	\$242.00	½ of Regular or \$225, whichever is greater
b. Following Death after Normal Retirement	\$220.00	\$242.00	50% of Regular
c. Following Death after Normal Retirement with Extended Service Amount Per Year of Service	\$0.00	\$0.00	50% of Extended
d. Following Death after Vested Retirement with 10 to 20 Years of Service Amount Per Year of Service per Minimum Vesting Years	\$11.00	\$12.10	50% of Vested
e. Following Death after Disability Retirement	\$220.00	\$242.00	50% of Long Term
f. Optional Survivor Benefits in lieu of 4a-e Following Death before or after Retirement Eligible due to death on or off duty as a volunteer firefighter (Purchase of Life Insurance Required)	\$0.00	\$0.00	100% of Regular
5. Funeral Benefit (Required Benefit):			
a. Funeral Benefit Lump Sum, one time only	\$100.00	\$100.00	2 times Regular



Table 16 - Comparison of Actuarial Results Based on Alternate Benefit Levels

	Current Plan (1)	Plan A (2)
1. Normal Retirement Benefit	\$ 440.00	\$ 484.00
2. Normal Cost	4,515	4,965
3. Present Value of Future Benefits	2,073,051	2,280,145
4. Actuarial Accrued Liability	2,052,099	2,257,104
5. Unfunded Accrued Liability / (Surplus)	(917,733)	(712,728)
6. Administrative and other ongoing expenses	18,266	18,266
7. Total Annual Calculated Contribution*	(69,455)	(48,433)
8. Assumed Contribution	26,240	26,240
9. Funding Period Based on Assumed Contribution	0 years	0 years
10. Funded Ratio	145%	132%

* Under Colorado statute, a benefit improvement is allowable only if the department commits to contribution levels at or above this amount for the next 20 years. However, this metric considers only whether current contribution levels are sufficient to amortize or pay off the unfunded liability within the stated amortization period, assuming all actuarial assumptions are met. In considering implementing a benefit improvement, this metric should be one of many considerations. Other considerations include, but are not limited to:

- The current funded status of the plan,
- Expectations regarding future membership in the plan,
- The department's ability to sustain current contribution levels for 20 or more years, and
- The department's ability to withstand adverse experience (potentially higher contribution levels), if actuarial assumptions are not met.

The Total Annual Calculated Contributions shown here assume a long-term investment return of 7.0% per year. Currently, the FPPA Board is considering an alternative asset allocation for heavily retiree-weighted volunteer plans. This could result in the use of a lower assumed investment return in the future which would result in an increased Total Annual Calculated Contribution. All departments should carefully weigh decisions about benefit improvements and their ability to fund the necessary contributions on an ongoing basis, but this is particularly the case for heavily retiree-weighted departments, such as yours, knowing that contribution needs may increase to reflect the future underlying asset allocation.



Table 16 - Comparison of Actuarial Results Based on Alternate Benefit Levels (Continued)

Note: Any changes to the Current Plan benefits will impact the employer's annual financial statements reports per Governmental Accounting Standards Board Statement No. 68 (GASB 68). Employers will report the change in benefits (improvements or reductions in benefits) within the total pension liability as pension expense in the year they occur (in other words, immediately). For example, if Elk Creek were to adopt Plan A above, the Net Pension Liability and Pension Expense would increase by at least \$205,005 (the difference in row 4 between Plan A and the Current Plan). This amount could be larger depending on whether the Single Discount Rate used under GASB 68 for your Plan is different than the valuation's investment return assumption of 7.0%. If you have questions regarding GASB 68, you will find information at www.FPPAco.org/GASB/Overview.html or contact your auditor.



Appendix - Definition of Terms

1. Actuarial Cost Method

A method for determining the actuarial present value of future benefits and allocating such value to time periods in the form of a normal cost and an actuarial accrued liability.

2. Present Value of Future Benefits

This is computed by projecting the total future benefit cash flow from the Plan, using actuarial assumptions, and then discounting the cash flow to the valuation date.

3. Normal Cost

Computed differently under different actuarial cost methods, the normal cost generally represents the value of the portion of the participant's anticipated retirement, termination, and/or death and disability benefits accrued during a year.

4. Actuarial Accrued Liability

Computed differently under different actuarial cost methods. Generally actuarial accrued liability represents the value of the portion of the participant's anticipated retirement, termination, and/or death and disability benefits accrued as of the valuation date.

5. Entry Age Actuarial Cost Method

A method under which a participant's actuarial present value of future benefits is allocated on a level basis over the earnings of the participant between his/her entry into the Plan and his/her assumed exit.

6. Unfunded Actuarial Accrued Liability

The difference between total actuarial present value of future benefits over the sum of the tangible assets of the Plan and the actuarial present value of the members' future normal costs. The Plan is underfunded if the difference is positive and overfunded if the difference is negative.

7. Actuarial Value of Assets

The value of cash, investments, and other property belonging to the Plan, as valued by the actuary for purposes of the actuarial valuation.

8. Actuarial Gain or Loss

From one valuation to the next, if the experience of the plan differs from that anticipated by the actuarial assumptions, an actuarial gain or loss occurs. For example, an actuarial gain would occur if the assets in the trust had a yield of 12% based on actuarial value, while the assumed yield on the actuarial value of assets was 7.00%.



January 30, 2024

Jacob Ware, Fire Chief
Via Email: jware@elkcreekfire.org

Barbara Stockton, District Administrator
Via Email: bstockton@elkcreekfire.org

RE: Elk Creek FPD Volunteer Firefighter Plan

Dear Volunteer Plan Employer and Volunteer Plan Board Members:

This letter is regarding changes that FPPA will be making to the way your Volunteer Firefighter plans' assets will be invested. Under Colorado law, specifically, C.R.S. § 31-31-705 (2)(a), FPPA has the responsibility to determine how the assets of your plan will be invested.

In accordance with its responsibilities, FPPA established an internal review committee to evaluate the investment asset allocation for the Volunteer Firefighter plans in light of their changing demographics and cash flow forecasts. The internal review committee, in consultation with GRS Consulting, (FPPA's actuarial firm), developed criteria that warrant a review of the asset allocation. Specifically, FPPA has determined that a review of asset allocation must be done when the plans enter a late-cycle stage where the majority of the remaining benefit obligations will be paid out in a relatively short timeframe.

Criteria for additional review was separated into two categories:

- (1) the average age of participants is age 75 or greater, and the payee to active participant ratio is greater than 2-to-1; and,
- (2) the average age of participants is between 60 and 75, and the payee to active participant ratio is greater than 2-to-1.

FPPA has concluded that the liquidity needs and the risk tolerance of Volunteer Firefighter plans meeting the above criteria dictate a new investment asset allocation is required, or will be required in the near future, to better align with the goal of meeting the plan's benefit obligations. One asset allocation for all Volunteer Firefighter plans is no longer prudent.

Upon the completion of the January 1, 2023, actuarial valuations, your plan was identified as meeting the criteria for category 2 described above. Your Volunteer Firefighter plan assets will continue to be invested in the long-term pool with an expectation to transition to the short-term pool, which has a greater exposure to income generating investments and a lower exposure to equity investments. The anticipated move to the short-term asset allocation, designed to meet your plan's increasing need for liquidity and to reduce the risk of loss of assets, will impact the expected rate of return on the plan assets. We anticipate using a blended Discount rate of 6.0% for the January 1, 2025, actuarial valuation and going forward until the plan assets move to the short-term asset pool. The plan will be evaluated at each biennial actuarial valuation period to determine when to move the plan assets to the short-term pool. The next evaluation period is for the actuarial valuation report as of January 1, 2025.

Current contribution rates for the identified Volunteer Firefighter plans are in place through 2025 but the impact of these changes using a lower discount rate has been calculated. Your budgeted contributions, as reported to FPPA, for 2024 and 2025 are in excess of the increased calculated contribution amount of \$0. We strongly encourage you to contribute your budgeted contributions. We will report to you in the quarterly contribution reports using these increased calculated contributions.

If you would like to meet by telephone to discuss the details of this new asset allocation and the new contribution proposal, please contact me to arrange a mutually convenient time for this conversation, including whomever you wish from your department. We look forward to answering your questions.

Sincerely,

Ahni Smith
Chief Operations Officer

MEMORANDUM

To: Affiliated Volunteer Pension Plan Employers
From: Peggy Job, Senior Accountant
Re: Year Ending December 31, 2024
 Allocation Report, Annual Contributions Received & Direct Expense Allocation Summary
Date: February 14, 2024

Allocation Report

Investment Performance

Your plan assets are commingled for investment purposes in the Members’ Benefit Investment Fund – Long Term Pool (“Pool”). Returns for the Pool are as follows (returns for periods longer than one year are annualized):

As of 12/31/2023	Quarter	Year to Date	1 Year	3 Years	5 Years
Total Pool Net of Investment Expense*	5.02%	9.97	9.97	5.29	8.76

*FPPA Administrative Expenses are not included in the Total Pool Net of Investment Expense percentages.

The table below summarizes expenses as a percentage of net assets for the Pool:

Year	FPPA Administrative Expense*	Investment Management Expense	Total Expense Ratio
2023	0.17%	0.83%	1.00%
2022	0.14%	0.80%	0.94%
2021	0.12%	0.81%	0.93%
2020	0.13%	0.79%	0.92%
2019	0.13%	0.80%	0.93%

How to Calculate Your Plan Specific Expense Ratio

Your Allocation Report may reflect expenses specific to your plan such as actuarial expense and legal fees as well as expenses you directed FPPA to pay from your plan assets. These expenses are reflected in the line items *Plan Directed Expenses* and *Direct Expense Allocation*. As such, your plan’s administrative expenses may differ from the Pool. In order to calculate your plan’s administrative expense ratio, you will need to add the line items *Plan Directed Expenses*, *Direct Expense Allocation* and *Allocated Fees & Expenses* and divide by the *Ending Balance*.

Allocation Methodology

Investment Expenses and *Allocated Fees & Expenses* are separately allocated and separately reported in the Allocation Report. The *Investment Expenses* are allocated to each plan based on the plan’s proportion of total assets. The *Allocated Fees & Expenses* are allocated based on the plan’s proportion of total membership, including active, inactive and retired members as of December 31 of the prior year as defined by the guidelines within the Annual Comprehensive Financial Report. Member counts may be adjusted during the year for plan affiliation, disaffiliation, or reentry.

Review of the Report

Review the items *Member Contributions*, *Employer Contributions*, *Refunds*, *Affiliations*, *Net Benefits*, *Plan Directed Expenses* and *State Funding* and confirm that these amounts are correct year-to-date. **If any amount is not correct, please send a written response to FPPA by March 31, 2024. If FPPA does not receive a response March 31, 2024, you are confirming that these report items are correct.**

Annual Contributions Received

FPPA provides a schedule of your 2023 contributions received by FPPA year to date. This schedule compares contributions received in the current year to the actuarial required contributions for 2023. **Please be aware that this report shows contributions based on the date received by FPPA and does not consider if contributions relate to a prior year.**

Direct Expense Allocation Summary

Direct Expense Allocation

FPPA provides a summary of expenses directly allocated to your plan, payments received related to these expenses and the related annual budgeted amounts. These costs are identified as direct plan expenses and are charged directly to the plan as a reduction of plan assets. They are reflected in the *Direct Expense Allocation* row of your Allocation Report. You may contact me to request a detailed summary of these allocated expenses.

The direct expense allocation is comprised of costs for audit and actuarial services. The audit services relate to the SOC 1 Type 2 report over the operating effectiveness of FPPA's controls for processing data and transactions related to your plan. The SOC 1 Type 2 report has been provided since 2014 to assist employers in reporting in accordance with Governmental Accounting Standards Board Statement No. 68 (GASB 68), *Accounting and Financial Reporting for Pensions*. Actuarial services include the biennial funding valuation report (issued in odd years for Volunteer Firefighter plans and even years for Old Hire plans) and the annual GASB 68 report. Actuarial services are provided by Gabriel Roeder Smith & Co. Audit services are provided by Eide Bailly LLP.

Payment of Settlor Expenses

Please discuss these direct plan expenses with your legal counsel to determine if they are a "settlor" expense. The Department of Labor believes that the employer should bear the cost of settlor expenses. If you agree, you should reimburse the plan for these expenses. This payment is in addition to any employer contributions made to the plan or as determined by the actuary (the actuarially determined contribution).

To reimburse the plan for these costs, please send payment via ACH or wire to FPPA. These payments need to be identified separately from your actuarial required contribution in order to net out the expense. Please contact FPPA for ACH or wire Instructions.

If you have any questions regarding your allocation report or the direct allocated plan expenses, please call me at 303-770-3772 in Metro Denver or 800-332-3772 or email me at pjob@fppaco.org.

Allocation Report Descriptions

This report provides the beginning of year plan balance, year-to-date totals, and an ending plan balance as of the report date

Beginning Balance

Plan assets at the beginning of the year

Plan Direct Inflows and Outflows

Member Contributions

Member Contributions made to the plan

Employer Contributions

Employer Contributions made to the plan

Contributions from the SWDD Plan

Contributions received for a member on disability rolling to a normal retirement

Refunds

Member withdrawal of funds from the plan

Affiliations/(Disaffiliations)

Plan affiliation or disaffiliation or idle funds distribution (typically a Volunteer Fire Plan matter)

Net Benefits

Benefits paid to retired members

Plan Directed Expenses

Payments from plan assets directed by the department
Examples: legal, actuarial, and insurance expense

State Funding

State funding for volunteer plans

Plan Direct Inflows and Outflows Sub-Total

Sub-Total of the above activity

Allocated Income and Expense

Interest*

Interest on investments

Dividends*

Dividends on investments

Other Income*

Other investment income

Net Change Accrued Income*

Change in accrued earnings for interest and dividends

Unrealized Gain/Loss*

Unrealized Gain/Loss on investments

Realized Gain/Loss*

Realized Gain/Loss on investments

Defined Contribution Earnings (Net)

Not applicable for Defined Benefit plans

Investment Expenses

Allocated share of FPPA investment expense

Direct Expense Allocation

Expenses directly allocated to the plan
Examples: actuarial and audit fees

Other Expenses

Allocated share of FPPA administrative expense

Allocated Income and Expense Sub-Total

Sub-Total of the above activity

Ending Balance

Plan assets at period end

* Allocated from the Fire & Police Members' Benefit Investment Fund – Long Term Pool.

Fire and Police Pension Association
Elk Creek FPD 7102-5
For the Twelve Months Ending December 31, 2023

Beginning Balance	\$2,850,898.57
Plan Direct Inflows and Outflows	
Member Contributions	
Employer Contributions	\$25,000.00
Contributions from the SWDD Plan	
Refunds	
Affiliations/(Disaffiliations)	
Plan Transfers	
Net Benefits	(\$204,126.81)
Plan Directed Expenses	
State Funding	\$13,500.00
Plan Direct Inflows and Outflows Sub-Total	(\$165,626.81)
Allocated Income and Expense	
Interest	\$19,028.83
Dividends	\$14,147.61
Other Income	\$2,635.45
Net Change Accrued Income	\$1,545.45
Unrealized Gain/Loss	\$202,091.87
Realized Gain/Loss	\$50,948.21
Defined Contribution Earnings (Net)	
Investment Expenses	(\$23,741.41)
Direct Expense Allocation	(\$1,358.16)
Other Expenses	(\$19,613.20)
Allocated Income and Expense Sub-Total	\$245,684.65
Ending Balance	\$2,930,956.41

**Fire and Police Pension Association
 Direct Expense Allocation Summary
 Elk Creek FPD 7102-5
 For the Twelve Months Ending December 31, 2023**

Type of Expense	2023 Budget	Year-to-Date Expenses	Payment of 2023 Expenses
Actuarial Expenses	\$1,388.40	\$1,098.80	
Audit Expenses	\$160.32	\$160.32	
Other Asset Allocation Study Expenses			
Total Direct Allocated Expenses & Payments	\$1,548.72	\$1,259.12	

Actuarial expenses may exceed the budget related to asset allocation studies and implementation.

Contact Peggy Job at 720-479-2345 to obtain a detailed expense listing.

Fire and Police Pension Association

Volunteer Fire Pension Plan Contributions ELK CREEK FPD 7102-5

For the Reporting Period: 01/01/2023 through 12/31/2023

Deposit Date	Employer Contributions	State Matching Funds	Total Remittance
10/27/2023	\$25,000.00	\$0.00	\$25,000.00
11/21/2023	\$0.00	\$13,500.00	\$13,500.00
Total Remittance			\$38,500.00
Calculated Contribution per the 01/01/2021 Actuarial Study			\$0.00
Difference Over/(Under)			\$38,500.00

Note: The Calculated Contribution amount is due to FPPA before 12/31/2023